

Pricing methodology -Electricity distribution network

From 1 April 2019

Pursuant to: The Electricity Distribution Information Disclosure Determination 2012 (consolidated in 2018)



1 INTRODUCTION

Vector owns and operates the electricity distribution network in the greater Auckland region and delivers electricity to approximately 567,000 homes and businesses. We recover the cost of owning and operating the network through a combination of standard (published) and non-standard prices for electricity lines services, and capital contributions for new connections.

We are regulated by the Commerce Commission (Commission) and are required to publish our pricing methodology for electricity lines services (Pricing Methodology). This document describes our methodology and meets the requirements of the Electricity Distribution Information Disclosure Determination 2012 (consolidated in 2018) (Disclosure Determination). It provides information to assist interested parties in understanding how our electricity lines prices are set.



Figure 1. Process used to set prices and allocate costs

For presentation purposes, some numbers in this document have been rounded. In most cases calculations are based on more detailed numbers. This may cause small discrepancies or rounding inconsistencies when aggregating some of the information presented in this document. These discrepancies do not affect the overall disclosures which are based on the more detailed information.



2 REGULATORY CONTEXT

This section sets out the regulatory context within which we provide electricity lines services. It provides an overview of four main areas:

- Commerce Act regulation
- Low User regulation
- Electricity Authority Pricing Principles
- Settlement Agreement



2.1 Commerce Act regulation

Under the Commerce Act 1986 (the Act) the Commission regulates markets where competition is limited, including electricity distribution services. Under the Act, the Commission makes two determinations directly relevant to our annual electricity price-setting process:

- Price-Quality Path Determination
- Disclosure Determination



Price-Quality Path Determination

Our electricity network prices are subject to the Electricity Distribution Services Default Price-Quality Path Determination 2015 (Price-Quality Path Determination). The Price-Quality Path Determination sets our Maximum Allowable Revenue that can be earned from the distribution element of prices for the period 1 April 2015 to 31 March 2016. In the following four years of the regulatory period, prices are only allowed to increase by the Consumer Price Index (CPI). The Price-Quality Path Determination also allows us to recover costs we incur that are largely outside of our control, known as pass through and recoverable costs. These include transmission charges, council rates and statutory levies.

Disclosure Determination

Under Part 4 of the Act, businesses supplying distribution services are also subject to information disclosure regulation which requires information about their performance to be published. The purpose of this regulation is to ensure that sufficient information is readily available to interested persons to assess whether the purpose of Part 4 of the Act is being met. As a result, we must make disclosures under the Disclosure Determination. This document contains the information that must be disclosed in accordance with clauses 2.4.1 to 2.4.5 of the Disclosure Determination.

Clause 2.4.4 of the Disclosure Determination requires the disclosure of a documented and Boardapproved pricing strategy. We do not have a pricing strategy as defined in the Disclosure Determination.

2.2 Low User Regulations

Our residential prices are also subject to the Electricity (Low Fixed Charge Tariff Option for Domestic Consumers) Regulations 2004 (the Low User Regulations). These regulations require distributors to offer residential consumers a price option at their primary place of residence with a fixed price of no more than \$0.15 per day (excluding GST) and where the sum of the annual fixed and volume charges on that price option is no greater than any other residential price option for consumers using up to 8,000 kWh per annum.

2.3 **Pricing Principles**

We have developed our prices with reference to the Electricity Authority's Pricing Principles (Pricing Principles). The purpose of the Pricing Principles is to ensure prices are based on a well-defined, clearly explained and economically rational methodology. While the Pricing Principles are voluntary, the Disclosure Determination requires each electricity distribution business to either demonstrate consistency with the Pricing Principles or provide reasons for any inconsistencies.

Section 9 of this document sets out the Pricing Principles and comments on the extent to which our Pricing Methodology is consistent with them.

2.4 Settlement Agreement

We are subject to the Settlement Agreement (the Agreement) between the Commission and Vector dated 7 July 2017. The Agreement acknowledges that Vector inadvertently breached its Price Path for the 2014 Assessment Period and for the 2015 Assessment Period. As a result, Vector must provide remediation in both 2018/19 and 2019/2020 in the form of lowering its Notional Revenue below the Allowable Notional Revenue by circa \$8.8m for the 2020 Assessment Period (circa \$5.1m for the 2019 Assessment Period).



3 FUTURE PRICING DEVELOPMENTS

The future is unpredictable. New business models are evolving in response to new customer demands and new technologies. We have taken the strategic decision to embrace these changes rather than resist them. We see this new environment as an opportunity to revise our pricing in response to an evolving market. We do not believe economically-principled, efficient pricing should be an end goal in and of itself. Our customer insights show that some consumers are interested in adopting new technology to manage their usage and save money while others prefer simplicity and convenience. Ultimately, we are seeking to implement pricing structures that meet consumer preferences, send the right signals and are well understood by consumers. Therefore, we have decided to undertake a review of pricing through an engagement programme that is *consumer-led*.

Successful pricing reform will not be just about economics. Careful consideration of the trade-off between the extent of cost-reflectivity and the practical understanding of the price signal is paramount. Consideration is also needed of bill impacts resulting from moving to new pricing. This transition needs to be careful managed especially in regard to vulnerable consumers.

To assess the potential impacts of new distribution pricing models on customers, it is essential that distributors have access to half-hourly customer usage data at the ICP level. The current lack of access to this data is providing a barrier to the development and assessment of new pricing models.

Retailers need to ensure that our pricing is passed through to our consumers. Re-packaging our tariffs risks obscuring the price signal and in turn preventing consumers from the potential benefits our pricing may afford.

It is worth highlighting that any substantial change to pricing structures creates challenges under the current regulatory framework in forecasting and allocating volumes for the purpose of weighting and setting prices. The Low User Regulations have introduced inefficiencies and inequities as the majority of distributors' costs are fixed and hence could be more efficiently recovered via some form of fixed charge.

For further information on our future pricing developments, please see our electricity roadmap which is available at can be at <u>https://www.vector.co.nz/personal/electricity/about-our-network/pricing</u> under the heading "Plan for customer-led pricing". The roadmap is an evolving document and will updated periodically, at least twice a year.



4 CONSUMER GROUPS, PRICE CATEGORIES & PRICE COMPONENTS

The following section explains;

- the distinct consumer groups,
- the various price categories that we offer within each consumer group, and
- the range of price components that apply to different price categories.

4.1 Development of consumer groups

We have developed consumer groups based on their utilisation of the network and the nature of the network service they receive. Due to the physical nature of distribution networks and the information that is available on consumer demand characteristics, these consumer groups are defined at a relatively high level. Examples of the network characteristics are included in Table 1.

Table 1.Network characteristics

Characteristic	Description
There is a high degree of network meshing and interconnection of consumers	This means that multiple end consumers utilise many of the same assets. A large industrial consumer consuming large volumes of electricity per year is likely to be using some of the same network assets as a residential end consumer consuming only small amounts.
End consumers are not generally geographically segmented in their use of different network assets	For example, there are in general very few purely "industrial zones" or "residential zones". A residential consumer is likely, in part at least, to use the same assets as an industrial consumer.
There is a mix of consumers, including a large number of consumers with relatively low individual consumption, and vice versa	For example, end consumers with a capacity less than 69kVA represent 99% of all connections but they only use 54% of the energy transported over the distribution network.

We allocate consumers to consumer groups based on their capacity, supply point of connection to the network, metering type and end usage. Consumer groups are therefore generally mutually exclusive, i.e. an end consumer can logically only fit within one group. Table 2 shows the five consumer groups we use and their relationship with capacity and supply connection.

Consumer group	Capacity connection	Supply connection
Mass market	Small ≤ 69 kVA	Low voltage network
Unmetered	Tiny ≤ 1 kVA	Low voltage network
Low voltage (LV)	_	Low voltage network (400V three phase or 230V single and two phase)
Transformer (TX)	Large > 69 kVA	Vector owned transformer(s) which supplies consumer's low voltage network (400V three phase or 230V single and two phase)
High voltage (HV)		High voltage or sub-transmission (6.6kV or higher) network

Table 2. Relationship between connection capacity and consumer groups



The low voltage, transformer and high voltage consumer groups are collectively referred to as commercial consumers.

4.2 Development of price categories

We have different price categories for consumers on our Auckland network (codes beginning with A) and our Northern network (beginning with W). Price levels are the same on the two networks for mass market and unmetered consumers but differ for commercial consumers. The difference between prices between the two networks are due largely to pricing differences that existed prior to both networks being owned by Vector which have not been fully aligned yet due to the resulting bill shock.



Figure 2. Auckland and Northern electricity distribution networks

The mass market consumer group is split into two subgroups, residential and general with a key difference between the subgroups being that the Low User Regulations apply only to the residential subgroup.

The subgroups are further split into price categories as set out in Table 3. Residential price categories ending in 'L' are the price categories that comply with the Low User Regulations. Prices for 'general' consumers are the same as standard residential consumers.



The key differences between price categories relate to demand management capability, metering requirements and connection capacities.

Consumer	Short description	Price category codes		- Key eligibility criteria / purpose
group	Short description	Auckland	Northern	- Key engininty criteria / purpose
	Residential - uncontrolled	ARUL ARUS	WRUL WRUS	Residential consumers without controllable load
Mass market	Residential - controlled	ARCL ARCS	WRCL WRCS	Residential consumers with controllable load
	Residential - gas	ARGL ARGS	WRGL WRGS	Residential consumers without controllable load but have reticulated gas connections
Mass market	Residential - half hourly	ARHL ARHS	WRHL WRHS	Residential half hourly pricing option
	General	ABSN	WBSN	Non-residential < 69kVA consumers
	General - half hourly	ABSH	WBSH	Non-residential < 69kVA half hourly pricing option
Unmetered	General - unmetered	ABSU	WBSU	Unmetered < 1kVA capacity connections, mostly street lighting
Low voltage	Low voltage - time of use	ALVT	WLVH	Main category for LV consumers, requires time of use metering
(LV)	Low voltage - non time of use	ALVN	WLVN	For smaller LV consumers (< 345kVA) who may not have time of use metering
Transformer	Transformer - time of use	ATXT	WTXH	Main category for TX consumers, requires time of use metering
(TX)	Transformer - non time of use	ATXN	WTXN	For smaller TX consumers (< 345kVA) who may not have time of use metering
High voltage	High voltage - time of use	AHVT	WHVH	Main category for HV consumers, requires time of use metering
(HV)	High voltage - non time of use	AHVN	WHVN	For smaller HV consumers (< 345kVA) who may not have time of use metering

Table 3. Price categories

4.3 Overview of price components

We have a range of price components that apply to different price categories depending on the characteristics of a particular category and the availability of metering data. In some cases the price components for each category are historical. Table 4 describes the various price components that we have.

Table 4.	Description of	price com	ponents
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Price type	Price component	Codes	Units	Description
Fixed	Daily	FIXD	\$/day	Daily price applied to the number of days each consumer's point of connection (or fitting for unmetered connections) is energised
	Capacity	CAPY	\$/kVA/day	Daily price applied to the installed capacity (or nominated capacity for AHVT and WHVH) of each consumer.



Price type	Price component	Codes	Units	Description
Variable	AICO 24UC OFPK PEAK		\$/kWh	Volume price, applies to all electricity distributed to each consumer. Controlled volume (AICO), uncontrolled volume (24UC), off peak volume (OFPK), or peak volume (PEAK).
	Demand	DAMD	\$/kVA/day	Daily price applied to the average of the consumer's ten highest kVA demands between 8am and 8pm on weekdays each month.
	Excess demand	DEXA	\$/kVA/day	Daily price applied when the anytime maximum demand is greater than the nominated capacity and is applied to the difference between the anytime maximum kVA demand and the nominated capacity.
	Power factor	or PWRF \$/kVAr/day		Daily price determined each month where a consumer's power factor is less than 0.95 lagging. The kVAr amount is calculated as twice the largest difference between the recorded kVArh in any one half-hour period and the kWh demand recorded in the same period divided by three.
	Injection	INJT	\$/kWh	Volume injection price applies to all electricity injected into the network by each consumer.



5 HOW STANDARD PRICES ARE SET

The following section explains how the price components are derived and applied across the price categories.

5.1 How mass market and unmetered prices are derived

Our mass market price categories predominantly have a two-part charge comprising of a daily fixed price and a volume consumption price. This is largely a result of the historic availability of consumption information. As smart meters have become common, a half hourly price category has been introduced with prices that differentiate between peak and off-peak consumption in an attempt to reflect the costs of consumers' consumption during those time periods.

Our residential prices are subject to the Low User Regulations, as discussed in section 2.2. We comply with these regulations by offering low user price categories for residential consumers at their primary place of residence with a fixed price of \$0.15 per day and volume prices that ensure that consumers who use 8,000 kWh per year or less are better off on the low fixed price categories.

We have a two-part charge for unmetered price categories. The fixed price is the number of days each point of connection of fitting is energised. Unmetered consumers' volumes are determined by Vector based on load profiles and fitting input wattages.

Table 5 shows the price components applicable to the price categories for the mass market and unmetered consumer groups.

_		Price	Daily		Volume - anytime		Volume - off-peak	Volume - peak	Volume - injection
Consumer group	Short description	category codes	-F	XD	-24UC	-AICO	-OFPK	-PEAK	-INJT
		00000	\$/day	\$/day /fitting		1	\$/kWh	1 1	
	Residential - uncontrolled	ARUL, ARUS, WRUL, WRUS	✓		√				\checkmark
	Residential - controlled	ARCL, ARCS, WRCL, WRCS	✓			~			✓
Mass	Residential - gas	ARGL, ARGS, WRGL, WRGS	✓		~				✓
Market	Residential - half hourly	ARHL, ARHS, WRHL, WRHS	✓				✓	1	✓
	General	ABSN, WBSN	✓		✓				√
	General - half hourly	ABSH, WBSH	✓				✓	1	✓
Unmetered	General - unmetered	ABSU, WBSU		✓	~				✓

Table 5. Price components applicable to mass market and unmetered price categories

5.2 How commercial prices are derived

Our price structure for commercial price categories is largely historical. There were (and, to a lesser extent, still are) a variety of price categories with different combinations of price components and price levels.

Current TOU price categories on the Auckland network consist of volume, capacity, demand, power factor, and (in the case of AHVT) excess demand prices. On the Northern network TOU plans also



include a daily fixed price. Non-TOU plans on both networks include daily fixed, volume, capacity and power factor prices.

We maintain a relativity in price levels between low voltage, transformer and high voltage price categories. Except for power factor prices, high voltage price levels are 97% of transformer price levels which are, in turn, 98% of low voltage price levels. This approach reflects the relative costs of serving these consumer groups.

Table 6 shows the price components applicable to the price categories for the commercial consumer groups.

Co	Ob and	Price	Daily	Volume - anytime	Capacity	Demand	Excess demand	Power factor	Volume - injection
Consumer group	Short description	category	-FIXD	-24UC	-CAPY	-DAMD	-DEXA	-PWRF	-INJT
3 IP		codes	\$/day	\$/kWh		\$/kVA/day	·	\$/kVAr /day	\$/kWh
	Time of use	ALVT		✓	✓	✓		✓	✓
Low Voltage	Time of use	WLVH	√	✓	✓	✓		✓	✓
(LV)	Non time of use	ALVN, WLVN	✓	✓	✓			✓	✓
	Time of use	ATXT		✓	✓	✓		✓	✓
Transformer		WTXH	✓	√	√	✓		√	√
(TX)	Non time of use	ATXN, WTXN	✓	✓	✓			✓	✓
	T ime of	AHVT		√	√	✓	✓	√	✓
High Voltage (HV)	Time of use	WHVH	√	√	✓	✓	✓	√	✓
	Non time of use	AHVN, WHVN	✓	✓	✓			✓	✓

Table 6. Price components applicable to commercial price categories

5.3 Consultation prior to setting prices

We did not directly seek the views of consumers when setting prices. Rather, we consulted with Entrust, which represents consumers in the Auckland network. We also consulted with retailers on a range of pricing initiatives. We have considered and largely accommodated these views in our final prices.



6 APPROACH TO NON-STANDARD AND DISTRIBUTED GENERATION PRICING

In certain circumstances, our published standard prices may not adequately reflect the actual costs of supplying a consumer, reflect the economic value of the service to the consumer or address the commercial risks associated with supplying that consumer. Non-standard contracts allow tailored prices and commercial arrangements to be applied to individual consumers.

6.1 Criteria for non-standard contracts

Consumers may be assessed for non-standard terms or pricing if they meet one of the following criteria:

- a) The capacity of the consumer's point of connection is greater than or equal to 1.5 MVA;
- b) The consumer's (forecast) maximum demand (twice the maximum kVAh half hourly reading) is greater than or equal to 1.5 MVA;
- c) The ratio of the consumer's (forecast) maximum demand over their (forecast) average demand in any year is greater than four; or
- d) We incur capital expenditure greater than \$250k augmenting the electricity distribution network in order to provide electricity lines services to the consumer.

We assess whether to apply non-standard pricing and the corresponding contractual arrangements to new consumers on a case-by-case basis. Generally, if a consumer does not meet at least one of the assessment criteria, they will be subject to published standard distribution prices. Meeting one or more of the assessment criteria does not mean that a non-standard arrangement will apply, merely that the consumer may be reviewed to determine whether standard pricing and standard contractual terms are suitable, given the consumer's individual circumstances. At the conclusion of a non-standard pricing agreement, the consumer will be required to negotiate in good faith at our request before seeking to access standard prices.

For new investments that qualify for non-standard pricing, we use actual costs and / or allocated costs derived from an allocation model to determine prices. This allocation model is consistent with the COSM used in determining standard pricing. The description provided under Section 9 to show consistency with the Pricing Principles therefore applies to the allocation model used for non-standard pricing.

For new non-standard investments, we apply a capital contributions policy. Our policy for determining capital contributions on our electricity distribution network is available at http://vector.co.nz/disclosures/electricity/capital-contributions

6.2 Our obligations and responsibilities

For the current pricing year, our obligations and responsibilities to consumers in the event that the supply of electricity lines services to them is interrupted have no implications for determining prices.

A summary of our obligations and responsibilities to consumers subject to non-standard contracts on our network (in the event that the supply of electricity lines services to the consumer is interrupted) is provided in Table 7. Our standard contracts terms and non-standard contract terms are also compared in Table 7.



	Planned interruption notice	Unplanned interruption notice	Fault restoration	Number of interruptions per annum	Number of consumers
		As soon as practicable	CBD/Industrial: 2 hours		
Standard	4 days	but no later than: - 20 mins during staffed	Urban: 2.5 hours	Urban: 4	Approx.
u 4 days B S	control room hours, - 40 mins during on-call control room hours	Rural: 4.5 hours	Rural: 10	567,000	
	1 April each year, or 10 working days	As soon as practicable	2 hours	1 unplanned	1
	1 June each year	As soon as practicable	As soon as practicable	Not stated	1
ard	1 November each year	As soon as practicable	Priority	Not stated	2
Non-standard	10 working days	As soon as practicable	3 hours	Not stated	11
n-st:	10 working days	Not stated	Not stated	Not stated	1
No	30 working days	As soon as practicable	As soon as practicable	Not stated	1
	4 working days	As soon as practicable	3 hours	Not stated	3
	7 working days	As soon as practicable	Priority	3 planned	1
	August each year	Not stated	1 hour	Not stated	2

Table 7. Summary of our obligations and responsibilities to consumers

6.3 Approach to pricing distributed generation

Our policies and procedures for installation and connection of distributed generation are in accordance with the requirements of Part 6 (Connection of distributed generation) of the Electricity Industry Participation Code 2010 (the Code).

We charge each distributed generator prior to them connecting to the network based on the fees set out in Part 6 of the Code. We do not charge for connections smaller than 10 kW.

We do not make Avoided Cost of Distribution payments to any distributed generators. We make Avoided Cost of Transmission (ACOT) payments to three distributed generators.

To date given the small number of distributed generation consumers, we have not identified any short run incremental costs from injection of energy into the network so this price continues to be \$0.0000/kWh from 1 April 2019 for all distributed generators. As more distributed generation connects this may require more in-depth consideration and as a result pricing may change.

Further information on our policies for distributed generation can be found at <u>https://www.vector.co.nz/personal/solar/connecting-your-generation-to-our-network</u>



7 IMPACT OF 2019/20 PRICE CHANGES

The following section explains how we set our prices and the impact on each consumer group. When setting prices we take into account how the costs are incurred, historical price structures, minimising rate shock to consumers, and minimising recovery risk.

7.1 Price change

Our line charge price has two elements: distribution price and pass-through price. The Commission only sets the revenue we can earn in regard to the distribution price.

From 1 April 2019, Vector's electricity prices are decreasing by a weighted average of 1.4%, comprised of distribution prices +0.4% and pass-through and recoverable prices -1.8%.



Figure 3. Percentage contribution to price change for the 2020 Assessment Period

Distribution prices will increase by a weighted average of 0.6% (which represents +0.4% to the line charges). This is primarily associated with the increase in CPI which is partially offset by Vector's settlement with the Commerce Commission for the 2014 & 2015 inadvertent price breaches.

Pass-through prices will decrease by a weighted average of 5.2% (which represents -1.8% to the line charges). This is primarily associated with the decrease in transmission costs from Transpower, various regulatory adjustments and forecast change in pass-through and recoverable costs balances carried forward.

7.2 Mass market and unmetered consumers

The Settlement Agreement, as discussed in section 2.4, states that Vector will prioritise reductions in distribution prices for residential consumers. As a result there is no change to mass market distribution prices to prioritise the settlement amount to residential consumers and keep mass market prices aligned.



A uniform price reduction of 5% (slight differences due to rounding) has been directed to the volumetric component of the pass-through price of the mass market and unmetered price categories.

General prices are aligned with residential standard price categories as these consumers have similar characteristics to residential consumers on standard price categories.

Based on current consumption, no residential or general consumer will experience a network price increase.

7.3 Commercial Consumers

An approximate CPI increase of 1.5% (slight differences due to rounding) results for the majority of commercial price components however the non-time of use volumetric and demand price components change by less than CPI as they are offset by the uniform price reduction to their pass-through price. The uniform pass-through price reductions of 5% (slight differences due to rounding) were used to easily illustrate that residential consumers had been prioritised with the settlement amount.

We include a power factor price to incentivise low voltage, transformer and high voltage consumers to maintain a power factor of 0.95 or higher in accordance with our distribution code.¹ We have reviewed consumer responses to the current level of power factor prices and are satisfied the existing prices are sufficient to incentivise consumers to correct poor power factor (if any). Accordingly, we have left the power factor price unchanged from 1 April 2019.

7.4 Impact of prices changes on consumer groups

Figure 4 shows the weighted average change to prices by consumer group. As these are weighted average price changes, some consumers will see a greater or lesser impact, depending on their consumption profile.

Individual prices may change by more or less than the weighted average price change.



Figure 4. Average weighted price changes by consumer groups

¹ <u>https://vectorwebstoreprd.blob.core.windows.net/blob/vector/media/vector/090227-distribution-code-update-feb-09.pdf</u>



8 CALCULATION AND ALLOCATION OF TARGET REVENUE TO CONSUMER GROUPS

This section sets out the amount of revenue that we are expected to recover through prices (total target revenue) and breaks this down by key cost components. It also explains how we use our Cost of Service Model (COSM) to allocate the costs of owning and operating the electricity distribution network to the consumer groups described in the previous section to determine how much total target revenue we intend to recover from each consumer group.

8.1 Total target revenue

Target revenue is the total revenue we expect to recover from our prices (complying with the regulated price path) using forecasted quantities. The total target revenue for 2019/20 is \$624m. This compares with a total target revenue for 2018/19 of \$619m.

The total target revenue is broken down into the forecast cost components and return on capital as shown in Table 8.

Cost element	Cost component	Cost astarany	Value (\$m)		
Cost element	Cost component	Cost category -	2019/20 60 8 11 51 111 19 8 41 105 208 5 (3)	2018/19	
	Maintenance	Asset	60	53	
Cost element Distribution Pass-through and recoverable Total target revenue	Direct costs	Asset	8	5	
	Indirect costs	Non-Asset	11	9	
	Allocated costs	Non-Asset	51	48	
	Depreciation - system assets	Asset	111	103	
	Depreciation - non-system assets	Non-Asset	19	16	
	Regulatory tax adjustment	Asset	8	14	
	Regulatory tax allowance	Asset	41	43	
	Return on capital	Profit	105	110	
	Transmission costs	Transmission	208	210	
0	Other pass-through and recoverable costs	Non-Asset	5	5	
Tecoverable	Pass-through balance recovery ²	Transmission / Non-Asset	(3)	2	
Total target revenue			624	619	

Table 8. Target revenue 2019/20 and 2018/19

The third column of Table 8 categorises the cost components as either 'Asset', 'Non-Asset', 'Profit' or 'Transmission'. These categorisations determine the way that the cost components are allocated to consumer groups.

8.2 Features of electricity distribution system assets

A key feature of an electricity distribution system is that it is a network of interconnected assets. Many consumers on the network share assets and it is difficult to identify precisely who benefits from which assets. While this means that the allocation of costs between consumers or groups of consumers can be made in many ways, it also means that the cost of providing the network is shared widely and therefore the cost of network services is generally low for each consumer.

² Most recently available pass-through balance at the time of setting prices and is allocated to 'transmission' and 'non-asset' on a pro-rata basis.



8.3 Cost types

Table 8 lists the components of total target revenue and categorises these components as either 'Asset', 'Non-Asset', 'Profit' or 'Transmission', summarised in Table 9.

Revenue type	Category	Value (\$m)
	Asset	228
Distribution	Non-asset	81
	Profit	105
	Transmission	205
Pass-through	Non-asset	5
Total		624

Table 9. Total target revenue by cost allocation category

8.4 Apportioning 'Asset' costs by asset types

Costs categorised as 'Asset' are costs associated with expenditure on electricity distribution network assets. We have grouped these network assets into three distinct categories as shown in Table 10.

Table 10. Asset categorisation

Asset category	Assets	Consumer groups	Asset value (RAB)	
A	 Sub-transmission lines / cables Zone-substations HV lines / cables 	All	\$1,961m	69%
В	 Distribution substations that have no Vector-owned low voltage lines / cables leaving the substation 	Transformer	\$61m	2%
С	 Distribution substations that: have Vector-owned low voltage lines leaving the substation, or supply multiple end-consumers connected at low voltage Low voltage assets 	Low voltage, unmetered, mass market	\$807m	29%

We assume that costs associated with assets are incurred in proportion to the value of the assets. In this way, each 'asset' cost listed in Table 8 is split amongst the three asset categories. For example, as Category A assets make up 69% of the value of our Regulatory Asset Base³, we assume that 69% of maintenance costs will be associated with Category A assets.

8.5 Summary of allocation approaches

The allocators for 'Asset', 'Non-Asset', 'Profit' and 'Transmission' costs are applied to the combined Northern and Auckland networks. Our Cost of Service Model (COSM) allocates the recovery of the \$624m to consumer groups using various cost drivers as are summarised in Table 11.

³ The values are weighted averages of up to five years' worth of data, with more recent years weighted more heavily.



Table 11. Allocators used in the COSM model

Cost driver category		Asset costs			Profit	Transmission	
Cost unver category	A	В	С	costs	FIOIL	costs	
Cost allocation amount	\$158m	\$5m	\$65m	\$86m	\$105m	\$205m	
Mass market			Contribution to				
Unmetered	Contribution to RCPD (peak)	n/a	RCPD (peak) or	Number of consumers or annual consumption	Rate of return on assets	Contribution to RCPD (peak)	
Low voltage (LV)			annual consumption				
Transformer (TX)		Directly attributed	n/a				
High voltage (HV)	-	n/a					

8.5.1 Allocation of 'Asset' related costs to consumer groups

We aim to allocate asset-related costs on the basis of a consumer group's usage of the assets during peak periods, as this usage drives the need for, and the size of, the assets.

For Category A assets, the most appropriate peak periods to use are GXP peaks and zone substation peaks. We have found that a consumer group's contribution to GXP peaks is very similar to that group's contribution to Transpower's Regional Coincident Peak Demand (RCPD) periods. Given the ready availability of RCPD data, and the less reliable nature of zone substation peak data, we use contribution to RCPD peak to allocate Category A asset costs. We allocate Category A asset costs in proportion to a consumer group's demand during RCPD periods.

Category B asset the costs do not require an allocation approach as they are used by one consumer group (transformer consumers).

Category C assets are low voltage assets located close to the end consumer. The most appropriate allocator for Category C asset costs might therefore be a consumer group's Anytime Maximum Demand, or demand coincident with a distribution substation peak. However, data for these measures are not readily available for mass market consumers, so proxy allocators are used instead. The readily-available proxies are demand at RCPD periods and annual consumption. We use both allocators to generate a band of cost allocation values as no one allocator is preferred to the other.

8.5.2 Allocation of 'Non-asset' costs to consumer groups

'Non-asset' costs can be broadly summarised as overhead costs and pass-through and recoverable costs (other than transmission costs). Costs categorised as 'Non-asset' have no direct cost driver. We have chosen to create a band of cost allocations using annual consumption and the number of consumers as the allocators.

8.5.3 Allocation of 'Profit' to consumer groups

'Profit' is the return on capital and is broadly generated through the usage of Vector's assets. The consumer groups' asset values are calculated in the same way as 'Asset' related costs are in Section 8.5.1 above. 'Profit' is allocated using a constant rate of return across the consumer groups' asset values.



8.5.4 Allocation of 'Transmission' costs to consumer groups

Costs categorised as 'Transmission' are transmission charges from Transpower that we pass through to consumers. Transmission interconnection costs (which form the majority of transmission charges) are charged to us by Transpower on the basis of demand during RCPD periods. We mirror this approach by allocating transmission costs to each consumer group on the basis of that consumer group's demand during these RCPD periods.

8.6 Values for allocators

Table 12 summarises the value of each of the allocators used in the COSM. The values are weighted averages of up to five years' worth of data, with more recent years weighted more heavily.

Cost allocator	Number of cons	Number of consumers		Annual consumption		Contribution to RCPD	
Units	ICP	ICP MWh			MW		
Source	Informat	Information Disclosure Schedule 8			Billing and metering data		
Mass market	544,350	98.5%	4,507	53.8%	1,144	69.0%	
Unmetered	2,293	0.4%	56	0.7%	14	0.8%	
Low voltage (LV)	4,573	0.8%	1,028	12.3%	148	9.0%	
Transformer (TX)	1,455	0.3%	1,558	18.6%	209	12.6%	
High voltage (HV)	160	0.0%	573	6.8%	74	4.5%	
Non-standard	32	0.0%	653	7.8%	70	4.2%	
Total	552,863		8,375		1,658		

Table 12. Value of Allocators

8.7 Total target revenue allocated to each consumer group

The result of using the different allocators outlined in Table 11 creates a band by consumer group as shown in Table 13. The use of different allocators gives rise to different financial allocation results. The bands represent the upper and lower bounds of the different allocation approaches. As the pricing for non-standard consumers is calculated separately from the other consumer groups, the COSM is calibrated to produce the forecasted target revenue of \$19m (3.0%) to be recovered from 23 non-standard consumers.

Table 13. Total target revenue allocation bands by consumer group

		Target revenue (\$m)							
Consumer group	Distribution		Pass-through	& recoverable	Total				
-	Lower	Upper	Lower	Upper	Lower	Upper			
Mass market	280	320	143	145	424	465			
Unmetered	3.3	3.5	1.7	1.8	5.0	5.2			
Low voltage (LV)	33	50	19	20	53	70			
Transformer (TX)	36	52	27	28	63	80			
High voltage (HV)	10	16	9	10	19	26			
Non-standard	11	11	8	8	19	19			

Figure 5 shows revenue forecast to be recovered from 2018/19 and 2019/20 prices compared with the desired COSM outcomes. The desired COSM outcomes are the range of acceptable cost allocations, modified from Table 13 to be on nominal terms as distribution prices use two years



lagged quantities for compliance. These are represented as a grey band while the notional revenues from 2018/19 and 2019/20 prices are represented as orange and dark blue markers respectively.



Figure 5. Notional revenue forecast recovered compared with COSM outcomes

The proportion of the aggregated price categories' target revenue is shown by price component in Table 14. All price categories within the aggregation have similar proportioned price components. Please see Appendix 2 for the proportion of target revenue split by individual price category and price component.

Consumer	Decorintien	Price	Fixed prices		Variable prices		
Group	Description	categories	Daily	Capacity	Volume	Demand ⁴	Power factor
	Residential - low user	ARCL, ARUL, ARGL, ARHL, WRCL, WRUL, WRGL, WRHL	10%	-	90%	-	-
Mass Market	Residential - standard user	ARCS, ARUS, ARGS, ARHS, WRCS, WRUS, WRGS, WRHS	42%	-	58%	-	-
	General ⁵	ABSN, ABSH, WBSN, WBSH	23%	-	77%	-	-
Unmetered	Unmetered	ABSU, WBSU	62%	-	38%	-	-
	Auckland - time of use	ALVT, ATXT, AHVT	-	17%	28%	52%	3%
Low Voltage, Transformer	Northern - time of use	WLVH, WTXH, WHVH	9%	15%	15%	58%	3%
& High Voltage	Auckland - non time of use	ALVN, ATXN, AHVN	6%	23%	70%	-	1%
-	Northern - non time of use	WLVN, WTXN, WHVN	19%	17%	62%	-	2%

Table 14. Proportion of target revenue by price component for aggregated price categories

⁴ Includes excess demand

⁵ Prices are aligned between standard residential categories and general categories, however as average volume consumption for general consumers is higher than for residential consumers, revenue from volume prices makes up a larger proportion in the general price categories.



9 CONSISTENCY WITH PRICING PRINCIPLES

The Electricity Authority's Pricing Principles⁶ provide an approach to developing pricing methodologies for electricity distribution services. This section demonstrates the extent to which the Pricing Methodology is consistent with the Pricing Principles.

9.1 Pricing Principle (a)

Pricing Principle (a) states that:

- a) Prices are to signal the economic costs of service provision, by:
 - i. being subsidy free (equal to or greater than incremental costs, and less than or equal to standalone costs), except where subsidies arise from compliance with legislation and/or other regulation;
 - *ii.* having regard, to the extent practicable, to the level of available service capacity;
 - *iii.* and signalling, to the extent practicable, the impact of additional usage on future investment costs.

Incremental Costs

The incremental cost test can be applied both for individual consumers and for groups of consumers. The incremental cost for an individual consumer is the cost of connecting that consumer to the network, and therefore excludes the cost of shared assets. The incremental cost for a group of consumers is the cost of connecting that group of consumers to the network, and includes the cost of assets shared by that group.

Our capital contributions policy ensures that individual consumers generally pay the costs of connecting them to the network.

Applying the incremental cost test at a group level is more stringent because it includes shared costs for the group. Revenues for the group must be higher than just the sum of the incremental cost for each individual consumer.

Standalone costs

While we monitor the cost of alternative options for consumers, it can be difficult to apply these on a consumer-specific basis. In some instances, the economic value of the service, including where that is set by the cost of an alternative form of supply, may be notified to us by the consumer. In these situations, this pricing principle is delivered through the operation of pricing principle (c), detailed below.

Available Service Capacity

The electricity distribution system consists of assets with significant capacity. When building the system, economies of scale exist such that the cost of installing an asset larger than that which is immediately required does not add significantly to the cost of network build. As a consequence, many parts of the distribution system have spare capacity. In most cases, due to the availability of spare capacity, the short run cost of the next unit of capacity is nil.

In a few cases, however, areas of our network have high utilisation. Where the system requires expansion (for example, to connect a new user to the distribution system) then we generally fund

⁶ Available at <u>https://www.ea.govt.nz/dmsdocument/1944-guidelines-distribution-pricing-principles-and-information-disclosure</u>



this expansion through capital contributions and/or non-standard prices which ensure recovery of the incremental capital investment. Our approach to recovering these costs is outlined in our electricity distribution capital contribution policy.

Future Investment Costs

Figure 6 shows our forecast capital expenditure to meet future demand from our 2018 Asset Management Plan⁷. Consumer connections allow for the costs of connecting new consumers and reticulating new subdivisions, while system growth relates to expansion of the network to provide the capacity to meet the electricity needs of these new connections.



Figure 6. Forecast Capital Expenditure to Meet Future Demand

We signal the level of available capacity and future investment costs over different time periods using TOU prices and controlled load prices. This provides incentives to end consumers to shift demand away from peak periods and therefore reduce the need for future investment costs.

We offer controlled load prices to residential end consumers in return for the ability to remotely manage the electricity supply of end consumers' hot water cylinders. This pricing approach signals the benefits to consumers of allowing us to control their hot water load and manage network congestion during peak periods through lower price options.

9.2 Pricing Principles (b) and (c)

Pricing Principles (b) and (c) state that:

- b) Where prices based on 'efficient' incremental costs would under-recover allowed revenues, the shortfall should be made up by setting prices in a manner that has regard to consumers' demand responsiveness, to the extent practicable.
- c) Provided that prices satisfy (a) above, prices should be responsive to the requirements and circumstances of stakeholders in order to:
 - *i.* discourage uneconomic bypass;

⁷ Available at <u>https://www.vector.co.nz/about-us/regulatory/disclosures-electricity/asset-management-plan</u>



- *ii.* allow for negotiation to better reflect the economic value of services and enable stakeholders to make price/quality trade-offs or non-standard arrangements for services; and
- *iii.* where network economics warrant, and to the extent practicable, encourage investment in transmission and distribution alternatives (e.g. distributed generation or demand response) and technology innovation.

Demand responsiveness

Pricing based on incremental costs would almost certainly under-recover allowed revenues as the majority of our costs are fixed, so do not vary with the next unit of consumption. Our fixed costs are generally also sunk, so do not reduce if consumption reduces. Accordingly, the Pricing Methodology attempts to recover allowed target revenues in a manner that is as least distortionary as possible to investment decisions. As we have limited information of demand responsiveness by consumer group, we allocate the shortfall across all consumer groups, as described in section 8.

Stakeholder circumstances

As described in section 6, we offer non-standard pricing in certain circumstances including where standard pricing would cause uneconomic bypass of the network.

Non-standard contractual arrangements are also able to address changes to the structure or level of prices (e.g. for atypical load patterns, or to address particular by-pass or fuel substitute situations), and differing service levels (e.g. a higher level of redundancy, or priority response if an outage occurs). The Pricing Methodology obliges us to take account of the issues described above when considering the design of a non-standard contract.

The Pricing Methodology does not provide specific incentives for investment in transmission and distribution alternatives. Where the connection of new load requires investment in the network (e.g. new subdivisions) then the cost of that investment is recovered via capital contributions and/or non-standard prices. Those prices provide the economic incentive for transmission and distribution alternatives to be investigated by the proponent of the development. For example, a new subdivision that adapts new technologies to reduce load will not require the same level of network investment.

9.3 Pricing principle (d)

Pricing principle (d) states that:

d) Development of prices should be transparent, promote price stability and certainty for stakeholders, and changes to prices should have regard to the impact on stakeholders.

The existing Pricing Methodology for the electricity distribution system is transparent in that it is documented and is available to consumers and other stakeholders from our website and is provided to them on request.

We have promoted price stability and have had regard to the impact on stakeholders by ensuring that, where practicable, changes to prices have been limited for all consumption patterns. Where possible we have signalled expected future increases in prices ahead of time so that consumers are able to factor such increases into their budgets. We have consulted with stakeholders, including retailers and Entrust, in the development of this Pricing Methodology and we continue to consult as appropriate when applying it and future methodologies.



9.4 Pricing principle (e)

Pricing principle (e) of the Principles states that:

e) Development of prices should have regard to the impact of transaction costs on retailers, consumers and other stakeholders and should be economically equivalent across retailers.

In recent years we have simplified our distribution price structure so that the transaction costs on retailers, end consumers, and ourselves are minimised. We offer retailers and Entrust the opportunity to comment on our proposed price structures each year. This provides an opportunity for these stakeholders to identify any proposals that may increase transaction costs, and provides us the opportunity to address any concerns they may have.

We offer the same network pricing to all end consumers irrespective of which retailer they use i.e. we do not provide any discounts or special terms to end consumers who are supplied by a particular retailer. The non-differentiation of network prices is outlined in the agreements that we have with retailers operating on our network.



APPENDIX 1. GLOSSARY

Connection or **Point of Connection:** each point of connection at which a supply of electricity may flow between the Distribution Network and the Consumer's installation.

Demand: the rate of expending electrical energy expressed in kilowatts (kW) or kilovolt amperes (kVA).

Distributed Generator (DG): a party with whom Vector has an agreement for the connection of plant or equipment to Vector's electricity Distribution Network where the plant or equipment is capable of injecting electricity into Vector's distribution network.

Distribution Network or **Network**: the electricity distribution network in each area that Vector supplies distribution services, as defined by the following table:

Network	GXP		
Auckland	Hepburn Hobson Street Mangere Otahuhu Pakuranga	Penrose Roskill Takanini Wiri	
Lichfield	Lichfield		
Northern	Albany Henderson Hepburn	Silverdale Wairau Road Wellsford	

Distributor: the operator and owner of a Distribution Network.

Grid Exit Point (GXP): a point of connection between Transpower's transmission system and the Distributor's Network.

High-Voltage (HV): voltage above 1,000 volts, generally 11,000 volts, for supply to Consumers.

ICP: is an installation control point being a physical point of connection on a local network which a Distributor nominates as the point at which a retailer will be deemed to supply electricity to a consumer.

kVA: kilovolt–ampere (amp), a measure of apparent power being the product of volts and amps. Used for the measurement of capacity and demand for capacity and demand prices.

kVAh: kilovolt ampere hour, a unit of energy being the product of apparent power in kVA and time in hours. Used for the measurement of power factor for power factor prices.

kVAr: kilovolt ampere reactive, is a unit used to measure reactive power in an AC electric power system. Used for the measurement of power factor for power factor prices.

kW: kilowatt, a measure of electrical power. Used for the measurement of demand during peak periods for the allocation of transmission charges.



kWh: kilowatt-hour, a unit of energy being the product of power in watts and time in hours. Used for the measurement of consumption for volume prices.

Low voltage (LV): voltage of value up to 1,000 volts, generally 230 or 400 volts for supply to Consumers.

Maximum Allowable Revenue (MAR): Starting price specified in Schedule 1 of the Price-Quality Path Determination that applies to the regulatory period 1 April 2015 to 31 March 2020.

Network: see Distribution Network.

Price Category: the relevant price category selected by the Distributor from the Price Schedule to define the Line Prices applicable to a particular ICP.

Price Component: the various prices that constitute the components of the total prices paid, or payable, by a consumer.

Pricing Engagement Programme: A Vector-specific programme of initiatives designed to elicit customer preferences in order to inform the design of electricity pricing plans. Initiatives may include online surveys, focus groups, social media interaction, and so forth.

Pricing Year: the 12 month period from 1 April to 31 March each year.

Regional Coincident Peak Demand (RCPD): for a Transmission Region, the sum of the offtake measured in kW in that Region during Regional Coincident Peak Demand Periods, as determined by Transpower each year. Where a Transmission Region is one of the four regional groups of connection locations (as defined in Transpower's Transmission Pricing Methodology), Upper North Island, Lower North Island, Upper South Island, and Lower South Island; and Regional Coincident Peak Demand Period means for the Upper North Island a half hour in which any of the 100 highest regional demands (measured in kW) occurs during 1 September to 30 August immediately prior to the start of the Pricing Year.

Regulatory Asset Base: represents the amount that Vector has invested in its regulated network, indexed to inflation and adjusted for depreciation.

Retailer: the supplier of electricity to Consumers with installations connected to the Distribution Network.

Target revenue: the revenue Vector expects to receive from prices during the pricing year.

Time of Use Meter (TOU): metering that measures the electricity consumed for a particular period (usually half-hourly).

Transmission Costs: the transmission charges that Vector incurs from Transpower.



APPENDIX 2. PROPORTION OF TARGET REVENUE BY PRICE COMPONENT

	Fixed		Variable			
	Daily	Capacity	Volumetric	Demand*	Power factor	
WRCL	0.78%	-	7.20%	-	-	
WRUL	0.10%	-	0.97%	-	-	
WRGL	0.08%	-	0.63%	-	-	
WRCS	0.00%	-	0.02%	-	-	
WRUS	4.26%	-	6.05%	-	-	
WRGS	0.89%	-	1.15%	-	-	
WRHL	0.35%	-	0.44%	-	-	
WRHS	0.02%	-	0.02%	-	-	
WBSU	0.36%	-	0.22%	-	-	
WBSN	1.32%	-	3.83%	-	-	
WBSH	0.00%	-	0.03%	-	-	
WLVN	0.31%	0.24%	0.88%	-	0.02%	
WLVH	0.16%	0.11%	0.12%	0.46%	0.04%	
WTXN	0.04%	0.06%	0.25%	-	0.01%	
WTXH	0.17%	0.41%	0.35%	1.44%	0.08%	
WHVN	-	-	-	-	-	
WHVH	0.01%	0.07%	0.12%	0.44%	0.01%	
ARCL	1.15%	-	10.23%	-	-	
ARUL	0.23%	-	1.61%	-	-	
ARGL	0.18%	-	1.45%	-	-	
ARCS	0.00%	-	0.03%	-	-	
ARUS	5.18%	-	7.19%	-	-	
ARGS	0.94%	-	1.14%	-	-	
ARHL	0.71%	-	0.97%	-	-	
ARHS	0.01%	-	0.01%	-	-	
ABSU	0.60%	-	0.37%	-	-	
ABSN	2.14%	-	7.41%	-	-	
ABSH	0.01%	-	0.09%	-	-	
ALVN	0.22%	0.78%	2.37%	-	0.02%	
ALVT	-	0.89%	1.25%	2.47%	0.24%	
ATXN	0.02%	0.09%	0.24%	-	0.00%	
ATXT	-	1.56%	2.57%	4.67%	0.24%	
AHVN	0.00%	0.00%	0.01%	-	-	
AHVT	-	0.38%	0.98%	1.72%	0.08%	
NS	3.04%	-	-	-	-	

* Includes excess demand

Schedule 17: Certification for Year-beginning Disclosures

Clause 2.9.1

We, Jonathan Mason and

<u>Alison Paterson</u>, being directors of Vector Limited certify that, having made all reasonable enquiry, to the best of our knowledge:

- the following attached information of Vector Limited prepared for the purposes of a) clause 2.4.1 of the Electricity Distribution Information Disclosure Determination 2012 in all material respects complies with that determination.
- the prospective financial or non-financial information included in the attached b) information has been forecast on a basis consistent with regulatory requirements or recognised industry standards.

Jonatin P. Mun Director

Alim

Director

25.2.19 Date